

September 4, 2003

To: Metropolitan Policy Committee

From: Paul Thompson

Subject: Item 4a: Draft FY04-06 Metropolitan Transportation Improvement Program (MTIP) and Federal STP-Urban (STP-U) Allocations

Background

At the July 10, 2003 MPC meeting staff presented a draft proposal for an evaluation process and criteria to prioritize competing demands for STP-U funding within the MPO. At that time, staff also presented the timeline for the current update of the Central Lane MPO Transportation Improvement Program. At that meeting, MPC opened a public comment period on the proposed STP-U fund allocation process and evaluation criteria.

At the August 9, 2003 MPC meeting staff presented input from the public comment period and staff recommendations for modifications to the STP-U evaluation process and criteria. At that meeting, MPC held a public hearing on the STP-U proposal and subsequently directed staff to prepare draft Federal STP-U fund allocations based on the modified staff proposal.

Since August 9th, MPO staff has received STP-U funding applications from seven MPO jurisdictions and programs: the Cities of Eugene, Springfield and Coburg, Lane County, Lane Transit District (LTD), Commuter Solutions and LCOG. These applications have been evaluated and prioritized by MPC's Transportation Planning Committee (TPC) staff, resulting in a draft recommendation for STP-U funding developed based on funds anticipated to be available over the FY2004-2006 MTIP horizon.

Simultaneous with the STP-U process, MPO staff has worked to prepare a draft update of the Central Lane MPO Transportation Improvement program. The remainder of this memo presents staffs' recommended STP-U funding proposal, as well as a full draft of the FY2004-2006 Central Lane MPO MTIP for MPC's consideration.

Overview of STP-U Funding Applications

The MPO received twenty-nine applications for STP-U funding within the four funding categories established by MPC. Attachment 1 contains a table listing all of the applications with summary information for each. The twenty-nine applications are comprised of:

- 5 applications for Road Modernization funding
- 18 applications for Road Preservation funding
- 5 applications for Planning and Project Development funding
- 1 application for Transportation Demand Management funding

Consistent and uniform data was collected as part of each funding application, including the project description, timing, funding mix, and documentation of the project's qualifications under both the screening and prioritizing criteria adopted by MPC.

MPO staff conducted an initial review of the funding applications and prepared documentation of all applications for consideration by TPC staff. With one exception affecting five funding applications, MPO staff review confirmed that all twenty-nine projects met the three screening criteria: Inclusion in or consistency with TransPlan, eligibility for STP funding under Federal guidelines and project readiness to proceed within the MTIP time horizon.

The five Coburg street preservation project applications are not currently consistent with the Federal guidelines for STP-U funding. Those guidelines limit STP-U funding to roads that are designated as part of the Federal Aid highway system. At this time, no roads under Coburg's jurisdiction are so designated. Staff is currently investigating the process and requirements for designating select roads in Coburg in this manner so that projects associated with them will be eligible for STP-U funding. Advice from Federal officials indicates that the designation must occur sometime during the MTIP time horizon during which STP-U funds are programmed, and prior to the actual release of those federal funds. MPO staff believes that this designation can be achieved without undue delay, and the evaluation of the Coburg road preservation applications proceeded with the assumption that this would occur.

The applications totaled approximately \$11.5 million in funding requests for the available funding target of \$6.75 million over the three-year MTIP horizon.

Evaluation of STP-U Funding Applications

TPC staff conducted a competitive evaluation of the funding applications in the four funding categories. In general, staff reviewed all applications for consistent use of the evaluation criteria, including considering:

- Funding match, or leveraging, calculations

- Uniform treatment of each project’s support of TransPlan policies or Alternative Performance Measures (APMs).

As a result, TPC staff made adjustments to several projects’ scores to achieve uniformity in the application of the scoring methodology across projects. This resulted in minor scoring adjustments to approximately five applications. In addition, corrections were made to a few of the projects’ funding requests due to math errors or adjustments to the project’s total funding mix.

Evaluation of Modernization Project Applications

Table 1 presents summary information for the five modernization project applications. When ranked in priority order based on each project’s total evaluation score, the total STP-U funds requested by the three highest-ranking projects equals the funding target adopted by MPC for this category. The heavy line drawn on Table 1 between the third and fourth projects on the list illustrates the funding cut line. TPC staff recommends that the three projects above the line receive the requested STP-U funds, while the two remaining projects remain unfunded from this source at this time.

TABLE 1 MODERNIZATION STP-U ALLOCATIONS					
Agency	Project Name	Total Evaluation Score	Total STP-U Fund Request (\$ Thousands)	Cumulative Total Cost (\$ Thousands)	FY04-06 Category Funding Target (\$ Thousands)
Eugene	Chad Drive Extension	80	\$ 695	\$ 695	
Eugene	Monroe Street/Friendly Street Bikeway	65	\$ 224	\$ 919	
Springfield	69 th Street (A Street to Thurston Road) Reconstruction and Urban Standards	55	\$ 431	\$ 1,350	\$ 1,350
Springfield	70 th Street (Main to E Street) Improve to Urban Standards	45	\$ 320	\$ 1,670	
Eugene	Spring Connector	40	\$ 403	\$ 2,073	

Evaluation of Preservation Project Applications

Table 2 presents summary information for the eighteen preservation project applications. Again, after reviewing the applications for scoring consistency, TPC staff found that the total funding request for the nine top-ranked projects is \$3,561,500 – slightly higher than the funding target for this category of \$3,375,000. Staff believes that the conservative

derivation of the funding targets for each category leaves enough flexibility over the MTIP horizon to recommend full funding for the nine projects.

Agency	Project Name	Total Evaluation Score	Total STP-U Fund Request (\$ Thousands)	Cumulative Total Cost (\$ Thousands)	FY04-06 Category Funding Target (\$ Thousands)
LTD	Boarding Improvements – Shelter Replacement	65	\$ 648	\$ 648	
Springfield	21 st Street (Olympic to Main) Preservation/Reconstruction	60	\$ 640	\$ 1,288	
Lane County	Delta Highway Pavement Preservation	50	\$ 632.5	\$ 1,920.5	
Eugene	Garden Way Path Resurfacing	50	\$ 388	\$ 2,308.5	
Coburg	Coburg Diamond Street Overlay	45	\$ 24	\$ 2,332.5	
Coburg	Coburg Locust Street improvements	45	\$ 30	\$ 2,362.5	
Eugene	Fern Ridge Path Resurfacing	45	\$ 418	\$ 2,780.5	
Eugene	North Bank Trail Resurfacing	45	\$ 381	\$ 3,161.5	
Springfield	Pioneer Parkway (Q to Hayden Bridge) Pavement Preservation	40	\$ 400	\$ 3,561.5	\$ 3,375.0
Springfield	EWEB Bike Path (Pioneer Parkway to 28 th) overlay and safety improvements	40	\$ 320	\$ 3,881.5	
Coburg	Coburg E. McKenzie Street improvements	40	\$ 37	\$ 3,918.5	
Coburg	Coburg N. Skinner Street Overlay	40	\$ 44	\$ 3,962.5	
Coburg	Coburg Stuart Way overlay	40	\$ 18	\$ 3,980.5	
Eugene	28 th Avenue, Friendly to Chambers	35	\$ 356	\$ 4,336.5	
Eugene	Garfield Street Resurfacing	35	\$ 430	\$ 4,766.5	
Eugene	Bertelsen Road, Resurfacing	35	\$ 392	\$ 5,158.5	
Springfield	5 th Street (Main Street to Hayden Bridge) Preservation Project	25	\$ 600	\$ 5,758.5	
Springfield	South 14 th (Main to South A) Preservation Project	25	\$ 80	\$ 5,838.5	

Evaluation of Planning & Project Development Applications

Table 3 presents summary information for the five planning and project development applications, totaling requests for approximately \$2.5 million in funding from a funding target for this category of \$1.35 million. This funding category presented the most competitive group of applications.

As a result of the five applications all scoring relatively high on the evaluation criteria, TPC staff arrived at another approach to developing a funding recommendation for this category. In general, the approach is to support all of the regional transportation planning efforts by partially funding all five of the applications.

Table 3 illustrates the steps taken to reach the partial funding outcome by first eliminating the funding requests for each application for the third fiscal year (FY06) of the three-year MTIP and then reducing the 2-year funding request for four of the five remaining applications by approximately 20 percent each.

TABLE 3 PLANNING & PROJECT DEVELOPMENT STP-U ALLOCATIONS											
Jurisdiction	STP-U Request				Total FY04-05 Request	Staff Recommendation				Project Name	Total Evaluation Score
	Total	FY04	FY05	FY06		Total	FY04	FY05	FY06		
Eugene	\$ 450,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 300,000	\$ 250,000	\$ 125,000	\$ 125,000	\$ -	Regional Transportation Planning	100
Springfield	\$ 300,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 200,000	\$ 175,000	\$ 87,500	\$ 87,500	\$ -	Regional Transportation Planning	85
LTD	\$ 1,200,000	\$ 400,000	\$ 400,000	\$ 400,000	\$ 800,000	\$ 625,000	\$ 312,500	\$ 312,500	\$ -	BRT Pioneer Parkway Corridor Planning	80
Coburg	\$ 75,000	\$ 40,000	\$ 35,000	\$ -	\$ 75,000	\$ 60,000	\$ 40,000	\$ 20,000	\$ -	Coburg TSP Update	80
LCOG	\$ 500,000	\$ -	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000	\$ -	\$ 250,000	\$ -	MPO Process Funding	85
Total	\$ 2,525,000	\$ 690,000	\$ 935,000	\$ 900,000	\$ 1,625,000	\$ 1,360,000	\$ 565,000	\$ 795,000	\$ -		
FY04-06 Funding Target	\$ 1,350,000				\$ 1,350,000	\$ 1,350,000					

Evaluation of Transportation Demand Management Applications

Of the four funding categories, one category received a total of one funding application. The *Commuter Solutions* (CS) program applied for the full *Transportation Demand Management* funding target of \$675,000, requesting \$225,000 per year for each of the three fiscal years. As a direct result of dwindling State funding for TDM, this funding category, and its funding target, was established primarily to help support the CS program activities with the MPO’s discretionary STP-U funds.

Table 4 is a summary of TPC staffs’ recommended STP-U funding allocations by funding category, jurisdiction and fiscal year. Attachment 1 presents the full scored and ranked list of funding applications, with the funding “cut line” drawn within each funding category.

TABLE 4
SUMMARY OF RECOMMENDED STP-U ALLOCATIONS

FUNDING CATEGORY	JURISDICTION	RECOMMENDED STP-U ALLOCATIONS				CATEGORY FUNDING TARGET
		FY04	FY05	FY06	Total	
MODERNIZATION	Eugene	\$ -	\$ 224,000	\$ 695,000	\$ 919,000	
	Springfield	\$ -	\$ -	\$ 431,000	\$ 431,000	
	Category Total	\$ -	\$ 224,000	\$ 1,126,000	\$ 1,350,000	\$ 1,350,000
PRESERVATION	Eugene	\$ 418,000	\$ 381,000	\$ 388,000	\$ 1,187,000	
	Springfield	\$ 640,000	\$ 400,000	\$ -	\$ 1,040,000	
	Lane County	\$ -	\$ -	\$ 632,500	\$ 632,500	
	LTD	\$ 216,000	\$ 216,000	\$ 216,000	\$ 648,000	
	Coburg	\$ -	\$ 54,000	\$ -	\$ 54,000	
Category Total	\$ 1,274,000	\$ 1,051,000	\$ 1,236,500	\$ 3,561,500	\$ 3,375,000	
PLANNING & PROJECT DEVELOPMENT	Eugene	\$ 125,000	\$ 125,000	\$ -	\$ 250,000	
	Springfield	\$ 87,500	\$ 87,500	\$ -	\$ 175,000	
	LTD	\$ 312,500	\$ 312,500	\$ -	\$ 625,000	
	Coburg	\$ 40,000	\$ 20,000	\$ -	\$ 60,000	
	LCOG	\$ -	\$ 250,000	\$ -	\$ 250,000	
Category Total	\$ 565,000	\$ 795,000	\$ -	\$ 1,360,000	\$ 1,350,000	
TRANSPORTATION DEMAND MANAGEMENT	Commuter Solutions	\$ 225,000	\$ 225,000	\$ 225,000	\$ 675,000	
Category Total	\$ 225,000	\$ 225,000	\$ 225,000	\$ 675,000	\$ 675,000	
TOTAL		\$ 2,064,000	\$ 2,295,000	\$ 2,587,500	\$ 6,946,500	\$ 6,750,000

Draft FY04-06 Transportation Improvement Program

Attachment 2 is a copy of the draft *Central Lane MPO FY2004-2006 MTIP*. This draft is complete with the exception of updating the air quality conformity determination and the MTIP *Projects Map*. Completion of these two items is dependent on the final adopted MTIP project list. The air quality conformity determination and the project map will be included in the final published MTIP subsequent to adoption by MPC in October. MPO staff hopes to have a draft project map available at the September 11 MPC meeting.

The MTIP is a listing of transportation improvements scheduled in the Central Lane Transportation Management Area (TMA) during fiscal years 2004-2006. The MTIP lists federally funded and locally funded projects that comprise construction and operational improvements anticipated by local agencies and the Oregon Department of Transportation (ODOT).

The TIP contains a three-year listing of anticipated expenditures for locally funded projects drawn from the capital improvement programs of Eugene, Springfield, Coburg, Lane County, Lane Transit District, and ODOT. In addition, the TIP lists projects for which application of specific federal funds will be made in the next three years. Priorities for the use of federal Surface Transportation Program–Urban (STP-U) funds are established during development of the MTIP.

MTIP projects are determined by the transportation needs identified in the area's long-range regional transportation plan.

By adopting the MTIP, the Metropolitan Policy Committee (MPC) has selected the projects identified in Table 1, *Programmed Projects by Year*, for implementation and funding as scheduled. No additional action by MPC is required for the funding of these projects. The schedule of projects utilizes all of the anticipated federal funds as quickly as possible. If additional funds become available or if a project experiences an unexpected delay, MPC may select other projects from the first three years of the schedule to take advantage of the additional funds or to replace a delayed project.

At the June 2003 MPC meeting, staff indicated that a definition of administrative amendments to the MTIP would be brought to MPC for its consideration. The existing MTIP includes such language. Staff modified the language for clarity and it now reads as follows:

The MTIP may be modified by the MPC. TPC may make specific changes determined to be administrative in nature. These include:

1. Deletions of local projects which are provided for information purposes,
2. Moving projects from one year to another year in the MTIP period or

3. Minor cost estimate revisions that do not affect financial constraint of the MTIP or the MTIP's air quality conformity.

Proposals for additions or deletions of regionally significant or federally funded projects must be approved by MPC. MPC will be informed of any administrative change made to the MTIP by TPC.

The MTIP itself contains additional details on its purpose and function. Furthermore, staff has prepared a presentation on the MTIP for the September 11 MPC meeting.

Next Steps

In this memo, TPC staff has provided recommendations for both the MPO's FY04-06 STP-U funding priorities and FY04-06 MTIP. The schedule previously agreed to by MPC calls for a public review and comment period on both recommendations (as modified by MPC) running through a public hearing on these matters scheduled for MPC's meeting on October 9, 2003. During this public comment period, staff will conduct a public information workshop on the STP-U funding priorities and the draft MTIP on September 25, 2003. Staff is currently working on the details for this workshop and will provide additional information at the September 11 MPC meeting.

At MPC's October 9, 2003 meeting, staff will report on the public comments received, recommend any necessary modifications to the draft STP-U funding allocations and the draft MTIP, and recommend adoption of the funding priorities and the MTIP by MPC after conducting a public hearing.

Action Requested: Review Draft MTIP and STP-U fund allocations. Open Public Review Period for Draft MTIP to extend to October 9th MPC meeting.

Attachments:

Attachment 1: Full Prioritized Listing of STP-U Funding Applications

Attachment 2: Draft Central Lane TMA FY2004-2006 MTIP