

October 7, 2004

To: Metropolitan Policy Committee

From: Paul Thompson

Subject: Item 4.a: Preliminary Draft Regional Transportation Plan Public Review

Action Requested: Approve release of *Preliminary Draft Regional Transportation Plan* for Public Review; Open Public Comment Period Through December 9, 2004

Issue Summary

At the September 9, 2004 MPC meeting staff presented a status report on the RTP update in progress and scheduled for adoption at the December, 2004 MPC meeting. That report described the adoption schedule for the update and indicated that the first draft of the updated RTP would be available at the October MPC meeting. This memo presents that preliminary draft, highlights the significant changes in the document and reiterates the public review and adoption schedule for the update.

As has been stressed by staff all along, this update of the RTP is a minor update. Specifically, federal officials considered what is required of a minor update and, as part of the Spring 2003 Certification Review, indicated that the scope of this region's RTP update could be limited to the following modifications to the existing plan:

1. Extend the planning horizon to 2025;
2. Update the financial constraint analysis;
3. Expand RTP study boundary to include entire census-defined urbanized area (the new MPO boundary, including Coburg).

The RTP document included with this memo is published in legislative format throughout, effectively highlighting every proposed modification to the adopted July 2002 Regional Transportation Plan (*TransPlan*). Approximately 95 percent of the analysis and other work necessary to complete this draft update of the RTP is finished as of the writing of this memo. The performance measures analysis and subsequent update of the performance measures section in Chapter 4 of the RTP is still in progress. The fully updated Chapter 4 will be delivered under separate cover.

Chapter by chapter, the Preliminary Draft RTP includes the following significant modifications:

- Chapter 1: Introduction
 - A description of the transition from the joint RTP/Eugene-Springfield TSP (*TransPlan*) to the stand-alone Central Lane MPO RTP is provided.
 - References to *TransPlan* as a functional plan of the *Eugene-Springfield Metropolitan Area General Plan* have been omitted.
 - A section describing the RTP update process has been moved from Chapter 4 to Chapter 1.
 - Figures 1 & 2 have been updated, Figure 4 (the *TransPlan* update timeline from 1992 through 2001) has been omitted.

- Chapter 2: Policy Element
 - No new policies are proposed for addition to the RTP.
 - Only three policies are proposed for deletion from the RTP. These three policies (*Land Use Policy #5: Implementation of Nodal Development*, *TSI System-Wide Policy #5: TransPlan Project Lists* and *Finance Policy #6: Eugene-Specific Finance Policy*) are specific to Eugene, specific to the Metro Plan (TSP) or don't apply outside the Eugene-Springfield Metro Plan boundary for the rest of the MPO. These policies would remain in the Eugene-Springfield Transportation System Plan (TSP, or *TransPlan*).

- Chapter 3: Plan Implementation
 - The project lists (financially constrained roadway, transit and bicycle projects lists, and illustrative roadway and bicycle projects lists) have been fully updated, as follows:
 - Remove completed projects
 - Remove projects that are not anticipated to use federal funds and/or are not regionally specific – these projects would remain in the Eugene-Springfield TSP
 - All project cost estimates have been updated either through a new project-specific cost estimate or the application of an inflation factor to bring the cost estimate forward from 1997 dollars to 2004 dollars
 - Additional projects as submitted by the individual jurisdictions have been incorporated into the appropriate project list
 - All operations, maintenance and preservation (OM&P) need estimates have been updated by adjusting the timeframe and inflation factors in the financial model used for the RTP
 - All Revenue forecasts have been updated – this is described in more detail in the RTP text itself (*Part Two: Financial Plan* beginning on page 55)
 - An updated financial constraint analysis has been conducted – the analysis and its results are described in more detail in the RTP text itself (*Part Two: Financial Plan* beginning on page 55)
 - A new section (Part 3) has been added to Chapter 3 to describe the RTP amendment process and address consistency between local Transportation System Plans and the Regional Transportation Plan

- New sections in Chapter 3 (Parts 5 and 7) have incorporated elements from the *Transportation Demand Management (TDM) Refinement Plan* and the *Intelligent Transportation System (ITS) Operations and Implementation Plan*
- Chapter 4: Plan Performance and Implementation Monitoring
 - As described above, Part Two (Projected Plan Performance) of Chapter 4 is still under final development. It will be provided under separate cover.
 - The section titled *Development of TransPlan's Alternative Performance Measures* has been moved to a new Appendix F.
 - A new *Part Four: Congestion Management System* has been added to Chapter 4 to integrate the *Congestion Management System Baseline Report* into the RTP.
 - *Part Five: TransPlan Update Cycle* has been moved to Chapter 1.
- Appendices
 - Appendix A (*Maps*) has been updated with all new versions of the nine previous maps, three new maps have been added (*Existing Lane Transit District System (within MPO)*, *Regional Transportation Demand Management: Commuter Solutions Regional Programs* and *Congestion Management System: Percent Change in Congestion 2002-2021*)
 - Appendix B (*Level of Service Standards*) has been updated with sections addressing *Alternative Mobility Standards* and *Lane County Level of Service Standards*.
 - The original Appendix C (*TransPlan Update Process Documentation*) has been omitted.
 - The original Appendix D (*List of Supporting Documents*) is now Appendix C and has been updated.
 - The original Appendix E (*Glossary and Acronyms*) is now Appendix D and has been updated.
 - The original Appendix F (*Metro Plan Text Amendments*) has been omitted.
 - The original Appendix G (*LCDC Order Approving Alternative Plan Performance Measures*) is now Appendix E.
 - A new Appendix F (*Development of TPR Alternative Measures*) has been added, consisting of text originally included in Chapter 4.
 - A new Appendix G (*Executive Summary: Regional ITS Operations & Implementation Plan for The Eugene-Springfield Metropolitan Area*) has been added.

The schedule for adoption of the RTP over the next two months is as follows:

- October 14** *Preliminary Draft RTP* presented to MPC, MPC releases for public review and opens public comment period
- October 14 to December 9** Public comment period on draft RTP
- Late October** Direct mailing, newspaper display ads and other public outreach to notify public of update, public comment period, public workshop and public hearings.
- November 4** Public Workshop on RTP update
- November 18** Second *Draft RTP* presented to MPC; MPC holds first public hearing
- December 9** MPC holds second public hearing, closes public comment period and adopts RTP

The necessary air quality conformity process will be conducted concurrent with the adoption of the RTP. The public notice, public workshop and public hearings will address both the RTP and the air quality conformity, providing the public with a coordinated one-stop process for learning about and providing comment on both elements of the update.

Attachment: Preliminary Draft RTP