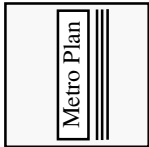


Eugene-Springfield Metro Plan Periodic Review Newsletter

Fall 2000

This newsletter provides timely updates for current Metro Plan studies that are either part of or are coordinated with the Periodic Review process. For more information about Periodic Review, contact the Periodic Review Project Team: Jim Croteau, City of Eugene (682-5451); Mark Metzger, City of Springfield (726-3775); Celia Barry, Lane County (682-3576); or Carol Heinkel, Lane Council of Governments (LCOG) (682-4107). For information about an individual study, contact the project manager listed.

Periodic Review and the Metro Plan



Periodic Review is the process used in Oregon to update long-range, comprehensive land use plans. State law requires that plans are current, consistent with new state laws and administrative rules, and responsive to changing local conditions. The *Eugene-Springfield Metropolitan Area General Plan*, or *Metro Plan*, is this metropolitan area's comprehensive plan. Plan policies and the Plan Diagram provide guidance on how land use, natural resources, public facilities, and the local economy should be developed, designed, and/or conserved over time, based on a broad range of citizen input. In essence, the *Metro Plan* contains the vision for the future of the Eugene-Springfield community.

The local Periodic Review process is outlined in the *Periodic Review Work Program*, which was approved by the Oregon Department of Land Conservation and Development (DLCD) on May 25, 1995. The Work Program contains 18 work tasks or projects to be completed over the next five years. This newsletter provides status reports on projects currently underway. For more information contact Carol Heinkel, LCOG, at 682-4107.

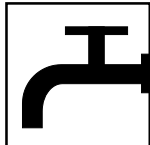
Public Involvement



Avenues for citizen involvement include direct mailings, newspaper coverage and ads, citizen advisory committees, and public workshops. Staff teams for each project are also available to give presentations upon request and they have given many presentations to public and private organizations. For more information or to request a staff person to speak to your group, please contact the Periodic Review Team, listed above, or a project manager for the applicable study.

See inside for notice and information about an upcoming public hearing and open house on the *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan*.

Eugene-Springfield Metropolitan Area Public Facilities and Services Plan Update



Notice of Public Hearing

Eugene-Springfield Metropolitan Area Public Facilities and Services Plan, including Amendments to the Eugene-Springfield Metropolitan Area General Plan (Metro Plan)

Notice is hereby given that the Planning Commissions of Eugene, Springfield, and Lane County will meet in public hearing to receive testimony on:

September 2000 Draft *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan*

Joint Planning Commission Public Hearing

Tuesday, October 24, 2000

7:00 p.m.

Eugene City Council Chambers

777 Pearl Street, Eugene

This study updates, and upon adoption will replace, the 1987 *Eugene-Springfield Public Facilities Plan Technical Report and Metro Plan Chapter III-G. Public Utilities, Services, and Facilities*. The study also recommends amendments to other *Metro Plan* text for internal consistency. The following *Metro Plan* amendments are proposed by the study:

Metro Plan Text amendments:

1. Replace existing *Metro Plan Chapter III-G. Public Utilities, Services, and Facilities Element*, including a new Introduction, Findings, Goals, and Policies.
2. Amend the following *Metro Plan* chapters:

Chapter I. Introduction

Chapter II-B. Growth Management and the Urban Service Area

Chapter III-E. Environmental Design

Chapter V. Glossary

- Eugene-Springfield Metropolitan Area Public Facilities and Services Plan* Planned Water, Wastewater, Stormwater, and Electrical Project Lists; and

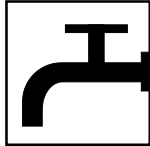
- Eugene-Springfield Metropolitan Area Public Facilities and Services Plan* Water, Wastewater, Stormwater, and Electrical Planned Facilities maps.

Adoption of the *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan* as a refinement plan to the *Metro Plan* must meet the following criteria:

- (a) Consistency with the relevant statewide planning goals adopted by the Land Conservation and Development Commission (LCDC); and
- (b) Consistency with the *Eugene-Springfield Metropolitan Area General Plan*.

continued

Eugene- Springfield Metropolitan Area Public Facilities and Services Plan Update



Adoption of *Metro Plan* amendments called for by the study must meet the criteria for *Metro Plan* amendments. The following criteria from Eugene Code Section 9.128(3), Springfield Development Code Section 7.07, and Lane Code Section 12.225(2) are applicable to the *Metro Plan* amendments called for by the study:

- (a) The amendment must be consistent with the relevant statewide planning goals adopted by the LCDG; and
- (b) Adoption of the amendment must not make the *Metro Plan* internally inconsistent.

Background Information

Copies of the September 2000 Draft *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan* are available free of charge from:

- Lane Council of Governments, 99 East Broadway, Suite 400, Eugene OR 97401-3111. Contact Carol Heinkel at (541) 682-4107 or cheinkel@lane.cog.or.us.
 - Eugene Planning and Development Department, 99 West Tenth Avenue, Eugene, OR 97401. Contact Jim Croteau at (541) 682-5451.
 - Springfield Development Services Department, 225 Fifth Street, Springfield OR 97477. Contact Mark Metzger at (541) 726-3775.
 - Lane County Land Management Division, 125 East Eighth Avenue, Eugene OR 97401. Contact Celia Barry at (541) 682-3576.
- or
- Review on the internet at LCOG.org\Metro.

The *Metro Plan* is available for free inspection at all of the agency addresses previously listed and the Eugene, Springfield, and Lane Codes are available for free inspection from the respective agencies.

The staff report to the Planning Commissions and agendas of the meetings will be available on Tuesday, October 17, 2000, at the agency addresses previously listed.

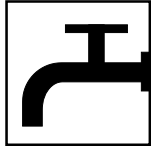
How to Submit Testimony:

Testimony may be submitted in the three following ways:

1. Send a written statement to the Planning Commissions c/o the LCOG, Eugene, Springfield, or Lane County addresses previously listed. In order for your written statement to be included with the staff report, it must be received by one of the listed agencies no later than 5:00 p.m. on Friday, October 13, 2000.
2. Submit a written statement to one of the listed agencies between Monday, October 16, 2000, and the close of the written record of the hearings on Monday, November 27, 2000.
3. Attend the public hearing and make an oral statement. Your oral testimony will be recorded in the minutes of the hearing.

continued

Eugene-Springfield Metropolitan Area Public Facilities and Services Plan Update



Conduct of Meeting:

Request to Speak forms will be provided at the hearing. Individuals wishing to testify should fill out a form and give it to staff. Testimony at the hearing will be taken in the order in which individuals submit *Request to Speak* forms.

The cities of Eugene and Springfield, and Lane County comply with state and federal laws and regulations relating to discrimination, including the Americans with Disabilities Act of 1990. Individuals with disabilities that require accommodations should contact the LCOG staff previously listed at least 48 hours prior to the hearing.

Date of Notice: September 15, 2000

The Public is Invited to an Open House

Thursday, October 5, 2000

4:30-7:30 p.m. **Presentation at 5:30 p.m.**

Eugene Water & Electric Board Training Center (North Building)
500 E. Fourth Avenue, Eugene

Drop-in to discuss the draft plan with staff and to provide comments. Comments received at the open house will be addressed at the public hearing. Individuals with disabilities that require accommodations should contact Geoff Crook, LCOG, (541) 682-4034 or Carol Heinkel, (541) 682-4107, at least 48 hours prior to the open house.

Metropolitan Public Facilities and Services Plan

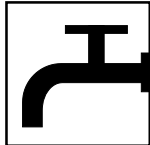
The *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan (Public Facilities and Services Plan)* is a proposed refinement plan to the *Metro Plan*. The refinement plan and related *Metro Plan* amendments will be discussed by the Lane County, Eugene, and Springfield Planning Commissions at a joint work session on September 26, 2000, 5:30 p.m. in the Library Meeting Room, Springfield City Hall, 225 Fifth Street, Springfield.

The purpose of the refinement plan and *Metro Plan* amendments is to:

- Ensure that key urban facilities and services will be provided within the urban growth boundary (UGB) in a timely, efficient, and environmentally responsible manner;
- Identify the water, wastewater, stormwater, and electrical facilities necessary to serve planned land uses;
- Provide a coordinated framework for public facility planning within the UGB; and
- Comply with Statewide Planning Goal 11, *Public Facilities and Services*.

continued

Eugene-Springfield Metropolitan Area Public Facilities and Services Plan Update



The policies in the refinement plan will provide guidance for key urban services in the metropolitan area. The findings and policies in the refinement plan will be incorporated into the *Metro Plan*. Specifically, the refinement plan recommends a revised *Metro Plan Chapter III-G. Public Facilities and Services Element*, as well as other *Metro Plan* policies to make the *Metro Plan* internally consistent. The plan contains project lists and maps that illustrate the general location of water, wastewater, stormwater, and electrical facility projects to serve planned land uses within the UGB. These lists and maps will be adopted as part of the *Metro Plan*, but will be physically located in the refinement plan.

This project commenced in July 1998. A 16-member Technical Advisory Committee of staff from metropolitan-area planning and public works departments, local utilities, Rainbow Water District, and DLCDD met over a period of 18 months to describe existing conditions, identify alternatives, and prepare the technical background report, *Eugene-Springfield Metropolitan Public Facilities and Services Existing Conditions and Alternatives Report*, and the draft plan. In addition, meetings with local planning staff and staff from the local school districts, the University of Oregon, and Lane Community College were conducted to discuss policies guiding school-related planning issues.

Public involvement has been consistent with the *Public Involvement Plan* approved by the Joint Planning Commission Committee (JPCC) in March 1999 and has included status reports to the interested parties list through the Periodic Review Newsletter, a workshop on existing conditions and alternatives in April 1999, and presentations to interested groups on request. A public workshop will be held on October 5, 2000 and a Joint Planning Commission Public Hearing will be held on the draft plan and recommended *Metro Plan* amendments on October 24, 2000. For more information, contact **Carol Heinkel, LCOG, at (541) 682-4107 or visit LCOG.org\Metro**.

Eugene-Springfield Transportation System Plan Coordination

The *Eugene-Springfield Transportation System Plan (TransPlan)* assumptions were coordinated with other periodic review work tasks, including the Metropolitan Residential Land and Housing Study and Springfield Commercial Lands Study. This work task will be completed upon adoption of *TransPlan*.

The *TransPlan* adoption process approved by the Eugene and Springfield City Councils, Lane County Board of Commissioners, and Lane Transit District Board includes initial individual work sessions followed by joint work sessions. The goal is to reach resolution of issues and adoption of the updated *TransPlan* and *Metro Plan* amendments through the following process: each of the four adopting bodies will hold individual work sessions broken out by topic to discuss the issues and identify those items needing resolution; staff will keep the jurisdictions informed about items needing resolution; and joint work sessions will be held to discuss the points at issue. Individual work sessions began in February 2000. The joint work sessions were held on July 12 and August 9, 2000. Issues not resolved at the joint work sessions will be forwarded to the Metropolitan Policy Committee for dispute resolution. The target date for adoption is December 2000. For more information about *TransPlan*, contact **Tom Schwetz, LCOG, at (541) 682-4044**.

Metropolitan Natural Resources Study



The purpose of the Natural Resources Study (Study) is to meet the requirements of Statewide Planning Goal 5 and address local desires to increase development certainty for properties affected by inventoried natural resource sites. The Study applies the Goal 5 process to wetlands, riparian corridors, and upland wildlife habitat within the boundary of the *Metro Plan*. There are two phases to the Study: 1) conduct the inventory and develop significance criteria to identify important sites for further analysis; and 2) analyze the significant sites and make policy recommendations to fully protect, allow full development, or to allow some combination of development and protection of the resource. There will be a separate adoption process for each phase of the Study.

The adoption process for the inventory phase begins this fall. The Planning Commissions of Springfield, Eugene, and Lane County will be discussing the inventory and significance criteria for the Study in a Joint Work Session on October 24, 2000 and will hear public testimony at a Joint Public Hearing on November 28, 2000. The Planning Commissions will make recommendations to the elected officials regarding adoption of the inventory and significance criteria. The proposed timeline for this study targets release of the draft Technical Report and Policy Recommendations for public hearing by the end of calendar year 2001.

The JPCC approved the Public Involvement Plan for the Study in May 2000. Two public workshops were conducted in June 2000 on the draft inventory and significance criteria for natural resource sites and staff currently is working to respond to comments received. A consultant is assisting with review and evaluation of sites suggested for addition to the inventory.

The Study uses two inventory methodologies. The approach for sites inside the UGB is more detailed. A biological consultant made a field visit to each site and conducted a wildlife habitat assessment. For sites outside the UGB, the study uses the less detailed *safe harbor* approach allowed by the new Goal 5 administrative rule. The safe harbor approach provides communities with a pre-approved methodology for satisfying the statewide planning requirements for natural resources under Goal 5, which relies heavily on existing mapped data and does not involve field visits to the sites.

The inventory inside the UGB rates the sites using a wildlife habitat assessment methodology. The analysis phase of the Study considers the wildlife habitat assessment rating along with a broad array of additional information in developing policy recommendations. This information includes such data as whether the site is in the floodway, whether native vegetation is present, the status of stormwater function, existing and planned use, educational and recreational value, and the potential for enhancement and restoration. A public workshop in spring 2001 will present the draft analysis and policy recommendations. For more information, contact **Kathi Wiederhold, LCOG, at (541) 682-4430.**

Metropolitan Urban Reserve Analysis



This work task began recently following receipt of a \$40,000 DLCD grant. The project is also being conducted through local contributions from city public works and local utilities. This project will review and evaluate the existing urban reserve areas and potential subareas for urban reserve designation in light of the new Urban Reserve Oregon Administrative Rule (OAR) criteria, and revise urban reserve areas consistent with the criteria. Work has begun on a report that will provide analysis and alternatives on four questions related to urban reserves:

1. Do the existing urban reserve areas meet the new Urban Reserve Rules?
2. Should the Eugene/Springfield metro area continue to have urban reserve areas?
3. If the Eugene/Springfield metro area continues to have urban reserve areas, how many years of demand should those areas accommodate—10, 20, 30 years?
4. If the Eugene/Springfield metro area continues to have urban reserve areas, where should they be located?

The current, adopted *Metro Plan* diagram designates three areas Urban Reserve: East Thurston, which is east of Springfield, and two areas outside Eugene: Willow Creek and an area north of Irvington Road. These Urban Reserves are located beyond the UGB and are not needed to satisfy urban demands in the next 20 years. These areas were included in the *Metro Plan* in 1982, prior to the LCDC's adoption of the Urban Reserve OAR.

Urban reserves are defined as lands outside an UGB identified as the highest priority for inclusion in the UGB when additional urbanizable land is needed in accordance with Statewide Planning Goal 14, "to provide for an orderly and efficient transition from rural to urban land use." Urban reserves are not required by law but they must comply with the criteria in the administrative rule. This project will include the development of *Metro Plan* policies regarding urban reserve areas, the UGB, and open spaces, if established.

A Public Involvement Plan for the project was approved by the JPCC on July 17. For more information on the Urban Reserve Analysis, please contact **Clair Van Bloem, LCOG, at (541) 682-4437.**

Eugene Implementation Measures

This work task is to adopt Code amendments to clarify Eugene and Lane County's jurisdictional responsibility for historic resources in the urban transition area within the Eugene portion of the metropolitan UGB. This task will be completed as part of the adoption process for the *Eugene Land Use Code* update, now underway. For more information, contact **Teresa Bishow, City of Eugene, at (541) 682-5452.**

Springfield Wetlands Conservation Plan

Springfield's Local Wetland Inventory (LWI) was approved by the Division of State Lands in summer 1998. The inventory was initiated prior to implementation of the current Statewide Planning Goal 5 standards for wetland studies. To bring the LWI up to current standards, Springfield sought and received funding to conduct an Oregon Fresh Water Assessment Methodology (OFWAM) analysis. Pacific Habitat Services in Wilsonville was contracted to complete the analysis. Field work was completed and the final OFWAM analysis was delivered to the Division of State Lands on February 1, 2000. The OFWAM analysis will allow Springfield to proceed with completion of the Wetlands Conservation Plan as part of its periodic review responsibility. For more information, contact **Mark Metzger, City of Springfield, at (541) 726-3775.**

Lane County Forest Lands and Lane County Agricultural Lands Studies

The Lane County work tasks regarding forest lands and agricultural lands will commence after Lane County has adopted changes for areas under the jurisdiction of the *Lane County Rural Comprehensive Plan*, expected to be scheduled for the Board of County Commissioners next spring. The proposals that Lane County will submit for changes to the forest lands and agricultural lands elements of the *Metro Plan* will mirror the changes Lane County adopts for the *Rural Comprehensive Plan*. For more information, contact **Jim Mann, Lane County, at (541) 682-3958.**



Lane County Sand and Gravel Study

In June 1996, LCDC adopted significant changes to the Goal 5 Rule for mineral and aggregate resources. The periodic review work program for the *Metro Plan* was adopted prior to the LCDC Goal 5 Rule changes. The previous Goal 5 Rule required Lane County to develop and adopt an inventory of significant Goal 5 mineral and aggregate resources. The current Goal 5 Rule does not require such an inventory and sets standards for jurisdictions to deal with these resources on a case-by-case basis. This work task will be proposed for deletion from the work program. For more information, contact **Jim Mann, Lane County, at (541) 682-3958.**

Springfield Implementa- tion Measures

This task is to review several implementation measures in the *Springfield Development Code* and to revise as needed to carry out *Metro Plan* policies and statewide planning goals. These measures include intergovernmental agreements with Lane County regarding animal ordinances, road maintenance, and Development Code enforcement. This task will also address the need to fund planning and building functions in the UGB and improve coordination with the Willamalane Park and Recreation District.

These subtasks are in various stages of completion. Improved coordination with the Willamalane Park and Recreation District was formalized through the mutual adoption of a planning coordination agreement. Adoption of the Parks and Open Space Plan is on the Planning Department work program for spring 2001.

continued

Springfield Implementation Measures

The one lot/one unit code amendment will be completed as part of the Metropolitan Residential Lands Study implementation actions in fall 2001. The Metropolitan Natural Resources Study implementation will include a Natural Resources Zone, waterside protection, upland design, clean-up restoration and education, and storm water planning. These measures will be incorporated into the study implementation phase and the Springfield Integrated Water Resources Plan in summer 2002.

Other items listed in this category may or may not be resolved as part of the Periodic Review process. Animal ordinances, road maintenance, and development code enforcement in the urban transition area are the responsibility of the Police, Public Works, and Development Services departments, respectively. No substantive progress has been made because of the legal complexity of municipal code jurisdiction outside city limits, ability of the hearings official to issue warrants, and lack of County Road Funds. These issues are unlikely to be resolved in the short term.

Willamette River Greenway

This work task is to examine development trends in the Greenway and local policies, to analyze the cumulative impact of land use actions, and to update the *Willamette River Greenway, River Corridors and Waterways Element* of the *Metro Plan* and Plan diagram. This evaluation would include review of the State Department of Parks and Recreation Willamette Greenway Program and the Willamette River Greenway Statewide Planning Goal. Additional work outside of periodic review will be needed to address the recent Endangered Species Act listing of threatened fish species. A scope of work will be developed as more information is available about the potential impacts of those listings on our area.

Metropolitan Plan Housekeeping

This is an ongoing work task to address miscellaneous provisions in the Periodic Review Evaluation document and to ensure that the *Metro Plan* is internally consistent after all of the individual work tasks have been completed.

Related Projects

Eugene- Springfield Metro Area Residential Land and Housing Monitoring

A DLCDC Technical Assistance Grant was recently awarded to fund the process required to develop an annual monitoring report on residential land consumption; land values; and housing type, size, and density for new units. The project will provide a process by which the community can review the status of the land supply in relation to the need for housing and discuss implementation options and alternatives. This project will implement the recently adopted *Metro Plan Residential Land and Housing Element Policy A.5*, "Develop a monitoring system that measures land consumption, land values, housing type, size, and density. Reports should be made to the community on an annual basis." For more information about the study, contact **Clair Van Bloem, LCOG, at (541) 682-4437.**



Eugene-Springfield
Metro Plan
Periodic Review

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We Want Your Comments and Testimony!

***Eugene-Springfield Metropolitan Area
Public Facilities and Services Plan***

Open House
Date: October 5, 2000
Time: 4:30-7:30 p.m.
Place: EWEB Training Center
500 E. Fourth Avenue, Eugene

Public Hearing
October 24, 2000
7:00 p.m.
Eugene City Council Chambers
777 Pearl Street, Eugene